

# THE ATTORNEY GENERAL OF TEXAS

Austin 11, Texas

WILL WILSON ATTORNEY GENERAL

April 24, 1959

Re:

Honorable Robert S. Calvert Opinion No. WW-606 Comptroller of Public Accounts

Capitol Station Austin, Texas Whether a garage carrying a stock of parts for installation on customers' automobiles for repair is subject to the store tax levied by Article Illld, Vernon's Penal Code, and related questions.

Dear Sir:

We quote from your opinion request as follows:

"I will thank you to advise this Department whether or not a garage that operates under any one or all of the four following conditions is subject to the Store Tax as levied by Article 1111D, Vernon's Annotated Penal Code of Texas.

- "1. Where a garage carries a stock of parts for the primary use of installation on customers' automobiles for repair and the customers are billed separately for the parts and for the labor. In some cases the parts are not billed separately from the labor but as a complete job.
- "2. Where a garage does not carry parts in its stock but on repair or maintenance jobs secures or obtains parts from other places of business and installs same in customers' cars as repairs, billing the customers separately for parts and for labor.
- "3. Where a garage carries in stock automobile parts primarily for use in repairs in the shop but does make an occasional sale of these parts.
- "4. Where a garage carries a stock of tires but does not make independent sales of such tires. He does install such tires on customers' cars and makes a charge for the tires but no charge for labor. In some instances there is an exchange made for the customer's old tires and the difference for the new tires paid in cash."

Hon. Robert S. Calvert, Page 2 (Opinion No. 606)

The portions of Article IIIId, V.P.C., relevant to this opinion are as follows:

#### Section 7:

"The term 'store' as used in this Act shall be construed to mean and include any store or stores or any mercantile establishment or establishments not specifically exempted within this Act which are owned, operated, maintained, or controlled by the same person, agent, receiver, trustee, firm, corporation, copartnership or association, either domestic or foreign, in which goods, wares, or merchandise of any kind are sold, at retail or wholesale."

## Section 5(a):

". . . Provided that the term 'store, stores, mercantile establishment, and mercantile establishments,' whenever used in this Act shall not include: . . . garages; . . ."

## Section 5(c):

"All. . .establishments. . .exempted. . .by this Act shall file an application as required by Sections 2 and 4 of this Act. If they meet the requirements of this Act for exemption, they shall pay an exemption fee of Four Dollars (\$4) for one store and Nine Dollars (\$9) for each additional store in excess of one."

The provisions of Article 5 quoted above apply only to garages which qualify as "stores" under Section 7 of Article 1111d, V.P.C. Garages which make no sales, but render "service" only, do not come within the affirmative operations of Article 1111d; consequently, the provisions of Section 5, supra, are inapplicable to such garages. See Attorney General's Opinion No. V-1389 (1952), a copy of which is annexed hereto.

The test of a store is whether sales of goods, wares or merchandise are made at the place in question. Hurt v. Cooper, 130 Tex. 433, 110 S.W. 2d 896 (1937); Montgomery Ward and Company v. State, 169 S.W. 2d 997, affirmed 141 Tex. 626, 175 S.W. 2d 218 (1943). Standard Oil Company of Texas v. State, 142 S.W. 2d 519 (Tex.Civ.App. 1940, error refused) and Humble Oil and Refining Company v. State, 158 S.W. 2d 336 (Tex.Civ.App. 1942, error refused) dealt with the contention that service stations which sold automobile accessories, which were installed on the customer's automobile at the time of sale, were not required to pay the store tax because of the provision of Section 5 of Article 1111d "that the term 'store.

stores, mercantile establishment, or mercantile establishments' whenever used in this Act shall not include:...any place of business engaged exclusively in the storing, selling, or distributing of petroleum products and servicing of motor vehicles;..." (Emphasis added). The court in each of these cases held that the service stations in question were "stores" within the meaning of Article IllId; the fact that the accessories were installed on the automobile did not make the transaction purely a "service," so as to qualify the service station for exemption.

We regard the foregoing cases as controlling in the present situation. If a garage makes sales of parts in connection with its operations, it is a "store" within the meaning of Section 7 of Article Illld; the fact that such parts are installed upon the automobile in the course of repair is immaterial. This conclusion is not altered in cases where a garage submits a bill without detailing the respective charges for service and for parts. I

In view of the preceeding discussion, we hold that the garages in each of the four situations you describe are "stores" within the meaning of Article Illld, V.P.C., and are required to file an application and pay an exemption fee under the terms of Section 5(c) thereof.

### SUMMARY

Garages which make sales of parts in connection with their course of business in making repairs are "stores" within the meaning of the Article Illld, V.P.C., and are required to obtain an exemption license under the terms of Section 5(c) of said Article. The fact that the parts are installed on the customer's automobile is immaterial. This

<sup>&</sup>lt;sup>1</sup> In this connection see Western Company v. Sheppard, 181 S.W. 2d 850 (Tex.Civ.App. 1944, error refused), which involved the construction of the Act levying a tax upon service rendered in connection with acidizing wells, etc. The court said that the sale of acid or materials in connection with such service was a separable item and "no good reason appears why those engaged in such business could not and should not segregate in each instance a fixed charge for such service from the sales prices of their materials at the well head. In the absence of

Hon. Robert S. Calvert, Page 4, (Opinion No. WW-606)

conclusion is not altered in cases where a garage submits a bill without detailing the respective charges for parts and labor.

Very truly yours,

WILL WILSON Attorney General

Jack N. Price

Assistant

JNP: bct

APPROVED:

OPINION COMMITTEE: Geo. P. Blackburn, Chairman

David R. Thomas
J. Milton Richardson
Marvin H. Brown, Jr.
Robert T. Lewis
Richard O. Jones

REVIEWED FOR THE ATTORNEY GENERAL By:

W. V. Geppert

l (Con't) such segregation and the fixation of a specific service charge, since the statute expressly taxes only the service, regardless of the dominant element of value of the materials used, the most reasonable and practical method of arriving at the service charge would be the difference between the fair and reasonable market value of the acid delivered at the well head and the total gross charge; or if such market value cannot be so established, then its actual or intrinsic value at the well head."